Florida County & Municipal Economic Development Incentives -2015 Survey Results

A summary of Local Government responses to the reporting requirements outlined in sections 125.045 and 166.021, Florida Statutes.



The Florida Legislature Office of Economic and Demographic Research 850.487.1402 http://edr.state.fl.us This page intentionally left blank.

Summary

The 2010 Legislature passed ch. 2010-147, Laws of Florida, relating to economic development. The legislation amended sections 125.045 and 166.021, F.S., creating new economic development reporting requirements for county and municipal governments.

The legislation requires:

- an agency or entity that receives county or municipal funds for economic development purposes pursuant to a contract between the economic development agency/entity and the local government to submit a report on the usage of the local funds, and requires the county or municipality to post a copy of that report on its own website;
- counties and municipalities that granted economic incentives in excess of \$25,000 to report the amount and types of incentives provided to the Office of Economic and Demographic Research (EDR) by January 15 of every year;
- the Office of Economic and Demographic Research to compile the economic development incentives provided by each local government in a manner that shows the total of each class of economic development incentives provided by each local government.

The Office of Economic and Demographic Research has compiled the economic development data submitted by county and municipal governments in accordance with the statutes. The economic development incentives report includes (1) the total of each class of economic development incentives provided by each county and municipal government, and (2) the total of each class of economic development incentives for all counties and all municipalities. A copy of this report will be provided to the President of the Senate, the Speaker of the House of Representatives and the Department of Economic Opportunity. The report will also be posted to the EDR website at http://edr.state.fl.us.

For the 2015 report, the survey was revised to provide additional instructions to local governments. Questions were also made more specific.

Survey Results

The analysis in this report is based on survey results provided by county and municipal governments between mid-October 2014 and March 2015. Local government financial managers and directors received emails providing details of the statutory requirement and instructions for completing the survey questionnaire. The Office of Economic and Demographic Research provided access to a survey for counties and municipalities through the EDR website. To review the survey questionnaire, see http://edr.state.fl.us/Content/local-government/economic-development-incentives/2013-14%20final.pdf

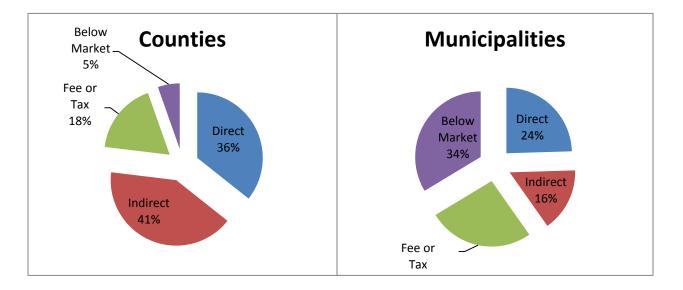
Respondents were asked to report incentives by type, as shown below:

• Direct Incentives ... monetary assistance provided directly to businesses or through an organization authorized by the local government. Direct incentives include, but are not limited to, grants, loans, equity investments, loan insurance and guarantees, and training subsidies.

- Indirect Incentives ... grants or loans provided to local government entities, non-profits, and organizations that provide support to businesses or promote business investment or development.
- Fee or Tax Based Incentives... credits, refunds, or exemptions granted towards local fee or tax obligations.
- Below Market Rate Leases or Deeds for Real Property... provided to businesses from the local government to promote economic development.

A total of 111 local government entities (38 counties and 72 municipalities) completed the survey questionnaire, a record response rate. Of the 38 counties that completed the survey, 7 counties did not issue economic development incentives which met the statutory reporting requirement (incentives greater than \$25,000 during the previous fiscal year). Incentives in the amount of \$40.9 million were reported by the counties that met the requirements. The largest dollar percentage of the incentives granted was in the form of indirect financial incentives accounting for \$16.9 million of the total incentives (41.2%).

Of the 72 municipalities that reported, 46 municipalities did not issue economic development incentives which met the statutory reporting requirement (incentives greater than \$25,000 during the previous fiscal year). Incentives in the amount of \$13.5 million were reported by the municipalities that met the requirements. As last year, the largest percentage of the incentives granted was in the form of below market leases or deeds, accounting for \$4.5 million of the total incentives (33.6%). Manufacturing was the most targeted industry for counties, while corporate headquarters was the most targeted industry for municipalities.



Background

The goal of economic development by local, state or national governments is to expand economic activity, primarily through capital investment and the creation of new job opportunities – preferably at above-average wages. New economic activity creates new wealth, which when spent in the economy, induces the creation of additional jobs. To the extent this goal is achieved, the tax base is expanded and governments may realize an increase in tax revenues.

Economic development is facilitated by investments in public infrastructure, expansion of public services, promotion of community development, improvement of the general business climate or the provision of economic development incentives to individual businesses.

Incentives are public subsidies intended to induce an economic activity or capital investment by a private business in a jurisdiction in which such activity or investment would not otherwise take place. From the business perspective, economic development incentives are public resources that reduce its capital or operating costs and may facilitate location or expansion decisions.

County and Municipal Incentives

To the extent granted or unrestricted by the Florida Law, counties and municipalities have authority to promote economic development in their jurisdictions through a variety of strategies.¹ Since 1995, the Florida Statutes has provided explicit authority for counties and municipalities to "expend public funds to attract and retain business enterprises, and the use of public funds toward the achievement of such economic development goals constitutes a public purpose."² This authority also includes "making grants to private enterprises for the expansion of businesses existing in the community or the attraction of new businesses to the community."

For this report, local government economic development incentives are classified into four general categories:

- Direct financial incentives;
- Indirect incentives;
- Tax-based & fee-based incentives; and
- Below-market rate leases or deeds for real property.

To the extent that counties and municipalities expend funds or forego revenue through these means, they qualify as economic development incentives for the purposes of this report.

Direct Financial Incentives

<u>Direct financial incentives</u> provide direct monetary assistance to a business from the local government or through a local government funded economic development organization. The assistance is provided through grants, loans, equity investments, loan insurance and guarantees. These programs generally address business financing needs but also may be invested in workforce training, market development, modernization, and technology commercialization activities. Direct

¹ See Article VIII, Section s 1 and 2 of the State Constitution; Section 125.001(3), F.S., which provides a general law grant of expansive home rule authority to all Florida counties. Statutory preemptions and charter limitations impose limitations on this expansive authority. In addition, Article VII, Section 1 of the State Constitution preempts all taxing authority (with the exception of ad valorem taxes) to the state.

² See s. 125.045, F.S., and s. 166.021(8), F.S.

financial incentives are generally project specific, contingent on pre-award review and evaluation, and typically performance-based.

Indirect Incentives

<u>Indirect incentives</u> include grants and loans to local government entities, non-profits, and organizations to support business investment or development. The recipients include communities, financial institutions, universities, community colleges, training providers, venture capital investors, and business incubators. In many cases, the funds are tied to one or more specific business locations or expansion projects. Other programs are targeted toward addressing the general needs of the business community, including infrastructure, technical training, new and improved highway access, airport expansions and other facilities. Funds are provided to the intermediaries in the form of grants, loans, and loan guarantees. Indirect incentives may also be used to leverage private investment in economic development. For instance, linked deposit programs in which local government funds are deposited in a financial institution in exchange for providing capital access or subsidized interest rates to qualified business borrowers. Indirect financial incentives are generally contingent on pre-award review and evaluation, and may be performance-based.

While many jurisdictions do business marketing and recruitment "in-house," some contract with a private Economic Development Organization (EDO), or contribute dues to a regional EDO which provides such services to local governments across a defined region. Some EDOs also develop incentive agreements, subject to local government approval. While it is arguable that EDOs providing such services support or promote area business development, EDOs are not intermediaries in the distribution of economic development incentives to businesses expanding in or relocating to the area. However, such second-party marketing expenditures constitute a significant portion of reported local government economic development efforts. For this reason, these funds are identified and included.

Tax-Based and Fee-Based Incentives

<u>Tax-based incentives</u> use the tax code as the source of direct or indirect subsidy to qualified businesses. They tend to have greater life spans and be less visible than direct financial or indirect incentives because they do not require an annual appropriation. In most instances, tax-based incentives are awarded upon verification of eligibility and may not be subject to pre-award review and evaluation like direct incentives.³

Florida's counties and municipalities are limited in their ability to offer tax-based incentives, either for economic development or for other purposes. With the exception of ad valorem taxes, Florida's Constitution preempts all taxing authority to the state. Local taxes authorized by the constitution or by the Legislature may only be levied pursuant to the specifications in the governing statute. Unless specifically authorized, relief from these local taxes (credits, refund or exemptions) may not be granted.

Of all the local taxes, only three provide authority for counties or municipalities to offer relief (specifically, exemptions⁴) at the option of the respective county or municipality:

³ The Constitutional Economic Development Ad Valorem Tax Exemption is the most prominent exception.

⁴ Exemptions provide freedom from payment of taxes normally applied to specific business activities. Exemptions are distinguishable from Credits (which provide a reduction in taxes due, after verification that statutory or contractual terms have been met) and Refunds (which typically provide a return of taxes paid, after verification that statutory or contractual terms have been met.)

- Economic Development Ad Valorem Tax Exemption: Article VII, Section 3 of the State Constitution, and s. 196.1995, F.S., authorize counties and municipalities to grant, after referendum approval and passage of an ordinance, ad valorem tax relief from its respective levy to new or expanding businesses that meet certain job-creation and other requirements. The exemption is limited to ten years and may be restricted to businesses located in an enterprise zone or brownfield area. In addition, the exemption is contingent on pre-award review and evaluation and approval by ordinance.
- Local Business Tax: s. 205.054, F.S., authorizes counties and municipalities to grant a general exemption of 50 percent for "any business, profession or occupation" with a permanent business location in an Enterprise Zone. This authorization is set to sunset December 31, 2015.
- Public Service Tax: s. 166.231-234, F.S., authorizes municipalities and charter counties to grant exemptions from the tax on certain utilities or products in specific situations.

<u>Fee-Based Incentives</u> use "Home-Rule" revenues as the source of direct or indirect subsidy to qualified businesses. Unless limited by law, counties and municipalities have broad authority to levy proprietary and regulatory fees and special assessments within their jurisdictions. Unless restricted by law or contract (such as bond provisions), they may also grant exemptions or waivers, or provide refunds or credits from these levies, either as an economic development incentive or for any other purpose. Proprietary Fees may include Admissions Fees, Franchise Fees, User Fees, and Utility Fees. Regulatory Fees may include Building Permit Fees, Impact Fees, Inspection Fees and Stormwater Fees. While they may be collected like property taxes, Special Assessments are "based on the special benefit accruing to such property from such improvements when the improvements funded by the special assessment provide a benefit which is different in type or degree from benefits provided to the community as a whole" (s. 170.01(2), F.S.).

Below Market Leases or Deeds for Real Property

<u>Below Market Leases or Deeds</u> may be awarded to businesses as an incentive to remain, expand or locate in a jurisdiction. These can be provided either directly by the local government or indirectly through an organization authorized by the local government.

Other Strategies

Florida law provides counties and municipalities with other strategies to facilitate economic or community development in their jurisdictions. For the purposes of this report, the funding provided through the following programs are not classified as economic development incentives, primarily because they do not require annual appropriation through the county or municipal budget, are programs that provide services to the general business community, or are state or federal pass-through funds primarily for community development:

- Community Redevelopment Agencies (CRAs);⁵
- Industrial Development Authorities (IDAs);⁶

⁵ Part III of ch. 163, F.S. authorizes counties and municipalities to create a community redevelopment agency, a dependent special district, to carry out redevelopment of designated slum or blighted areas. Redevelopment of the designated area is financed by revenue bonds issued by the county or municipality on behalf of the CRA. The taxable value of property within the area is fixed at a certain date, and the annual "increment" increase in tax revenue to the county and municipality resulting from the redevelopment is pledged to repay the bonds. The Florida Redevelopment Association reports there are currently 178 Community Redevelopment Areas in the State of Florida. Also see: <u>http://redevelopment.net/cra-resources/q-a-for-cras/</u>

⁶ Part III of ch. 159, F.S., authorizes each county to have an industrial development authority (IDA). The IDAs may be created by resolution of the county commission. IDAs are created for the purpose of financing and refinancing projects for the public purposes described in the Florida Industrial Development Financing Act and by s. 159.44-53 F.S., for fostering the economic development of a county. (Section 159.46, F.S.). Industrial development authorities are authorized to secure the issuance and repayment of industrial

- Small Business Development Center (SBDC);⁷
- State funded programs; and
- Federally funded programs, such as Community Development Block Grants (CDBG),⁸ Small Business Innovation Research (SBIR) or Small Business Technology Transfer (STTR) grants, or grants funded by the U.S. Department of Housing and Urban Development (HUD).

development bonds by a lease, mortgage, or other security instrument, subject to the approval or disapproval of the county commission. As of 2008, there were 26 counties with active Industrial Development Authorities, including Hillsborough, Martin, Miami-Dade, Orange, Pinellas and others.

⁷ While SBDC's may provide services to expanding or relocating businesses targeted by local governments, their mission is more comprehensive, serving the general business community. Unlike targeted awards to specific businesses, the local government's contribution is diffused among the many clients served by the area SBDC (unless specified otherwise). See http://floridasbdc.org/Main.php for additional information.
⁸ The Federal Department of Housing and Urban Development distributes CDBG funding to local governments in Florida, either

⁸ The Federal Department of Housing and Urban Development distributes CDBG funding to local governments in Florida, either directly or indirectly through the state, to fund projects that develop viable communities by providing adequate housing and a suitable living environment by expanding economic opportunities, principally for persons of low and moderate income.

Counties

[Note: Totals are unduplicated⁹.]

| Counties Over 100,000 Population | | | | | | | | |
|----------------------------------|-----------------------------|-------------------------------|----------------------|----------------------------------|--|---------------------------|--|--|
| Country | Countywide | Value of Direct | Value of Indirect | Value of Fee and Tax Based | Value of Below Market Leases or | Total | | |
| County Miami-Dade | Population 2,604,265 | Incentives \$1,515,736 | Incentives | Incentives \$40,767 | Deeds | Incentives \$1,556,503 | | |
| Broward | 1,802,891 | \$93,492 | \$874,650 | \$40,707 | | \$968,142 | | |
| Palm Beach | 1,357,315 | \$93,492 | \$1,135,057 | \$1,353,788 | | \$900,142 | | |
| Hillsborough | 1,300,986 | \$120,000 | \$1,335,442 | φ1,555,700 | | \$1,630,950 | | |
| Orange | 1,224,849 | \$295,508 | \$2,198,825 | | | \$3,110,870 | | |
| Pinellas | | | | | | | | |
| | 932,112 | \$123,295 | \$441,400 | | | \$564,695 | | |
| Duval | 889,381 | \$4,906,438 | \$98,940 | | | \$5,005,378 | | |
| Lee | 653,250 | \$672,149 | | | | \$672,149 | | |
| Polk | 619,860 | \$173,140 | +004 400 | | | \$173,140 | | |
| Brevard | 552,176 | \$1,400,050 | \$334,483 | | | \$1,734,533 | | |
| Volusia | 501,901 | \$126,300 | \$293,500 | | | \$419,800 | | |
| Pasco | 478,553 | \$342,963 | | | | \$342,963 | | |
| Seminole | 436,926 | \$827,556 | \$313,414 | | | \$1,140,970 | | |
| Sarasota | 387,134 | \$128,419 | \$1,828,001 | \$95,362 | \$1,500,000 | \$3,551,782 | | |
| Manatee | 339,396 | \$627,820 | \$382,348 | \$4,092 | | \$1,014,260 | | |
| Collier | 336,730 | | | | | NR | | |
| Marion | 331,813 | \$214,159 | \$245,000 | | | \$459,159 | | |
| Lake | 308,679 | \$120,000 | | | | \$120,000 | | |
| Escambia | 301,201 | | \$3,030,563 | \$1,542,950 | | \$4,573,513 | | |
| Osceola | 295,235 | \$56,970 | \$1,662,498 | | | \$1,719,468 | | |
| St. Lucie | 282,699 | \$1,483,802 | \$158,000 | \$3,195,700 | | \$4,837,502 | | |
| Leon | 279,911 | | \$174,500 | | \$3,850 | \$178,350 | | |
| Alachua | 249,414 | \$308,000 | | | | \$308,000 | | |
| St. Johns | 207,251 | \$28,327 | \$125,000 | | | \$153,327 | | |
| Clay | 197,403 | \$81,188 | \$120,833 | | | \$202,021 | | |
| Okaloosa | 189,307 | +, | \$120,933 | \$111,096 | \$490,172 | \$722,201 | | |
| Hernando | 174,435 | \$60,600 | +, | +, | + | \$60,600 | | |
| Bay | 169,631 | \$6,100 | | \$248,096 | | \$254,196 | | |
| Charlotte | 163,178 | , , , 2 0 0 | | +===0,000 | | NR | | |
| Santa Rosa | 154,821 | \$2,000 | | | | \$2,000 | | |
| Martin | 146,551 | <i>42,000</i> | | | | \$2,000 NR | | |
| Indian River | 140,955 | \$363,007 | \$830,711 | \$286,590 | | \$1,480,308 | | |
| Citrus | 140,654 | \$303,007 | <i>4030,711</i> | ¢200,370 | | 91,400,500 NR | | |
| Sumter | 102,724 | | | | | \$0 or < \$25K | | |

⁹ Unlike past reports, the total number of businesses by county has not been included in the following tables. Businesses may receive more than one incentive by the county; therefore the number of businesses aggregated by county may contain duplicates. Counties were asked to report by category; it is assumed that the number of businesses aggregated by category is unduplicated.

| | Coι | unties Unde | er 100,000 | Population | I | |
|--------------|--------------------------|----------------------------------|------------------------------------|--|---|---------------------|
| County | Countywide Population | Value of Direct Incentives | Value of Indirect Incentives | Value of Fee and Tax Based Incentives | Value of Below Market Leases or Deeds | Total Incentives |
| Highlands | 99,794 | | | | | NR |
| Flagler | 99,121 | | | | | NR |
| Nassau | 75,251 | | | | | \$0 or < \$25K |
| Monroe | 73,981 | | | | | NR |
| Putnam | 72,040 | | | | | \$0 or < \$25K |
| Columbia | 63,720 | | | | | NR |
| Walton | 58,246 | | | | | NR |
| Jackson | 44,921 | | | | | NR |
| Gadsden | 42,447 | | | | | NR |
| Suwannee | 41,219 | | | | | NR |
| Levy | 40,473 | | | | | NR |
| Okeechobee | 37,895 | | | | | \$0 or < \$25K |
| Hendry | 37,816 | | \$90,600 | \$7,000 | | \$97,600 |
| DeSoto | 31,848 | | | | | NR |
| Wakulla | 27,739 | | | | | \$0 or < \$25K |
| Hardee | 25,793 | \$990,770 | | \$5,591 | \$215,000 | \$1,211,361 |
| Bradford | 24,970 | | | | | NR |
| Baker | 24,487 | | | | | NR |
| Washington | 22,415 | | | | | NR |
| Taylor | 19,760 | | | | | NR |
| Holmes | 18,495 | | | | | NR |
| Madison | 17,663 | | | | | NR |
| Gilchrist | 16,007 | | | | | NR |
| Dixie | 15,066 | | | | | NR |
| Gulf | 13,467 | | | | | NR |
| Union | 13,098 | | | | | NR |
| Calhoun | 12,889 | | | | | NR |
| Jefferson | 12,064 | | | | | \$0 or < \$25K |
| Hamilton | 11,872 | | | | | NR |
| Glades | 10,804 | | | | | NR |
| Franklin | 9,957 | | | | | \$0 or < \$25K |
| Lafayette | 6,972 | | | | | NR |
| Liberty | 6,839 | | | | | NR |
| NR - No Resp | onse | | | | | |

| Incentive Type | Counties Granting Incentives | Total Amount Granted | Percent | Businesses Receiving Incentives | Average Incentive Per Business |
|-------------------------------|------------------------------------|----------------------------|---------|---------------------------------------|--------------------------------------|
| Direct | 26 | \$14,579,784 | 35.7% | 201 | \$72,536 |
| Indirect | 21 | \$16,860,265 | 41.2% | 89 | \$189,441 |
| Fee or Tax Based | 12 | \$7,225,515 | 17.7% | 72 | \$100,354 |
| Below Market Lease or Deed | 4 | \$2,209,022 | 5.4% | 10 | \$220,902 |
| Total | 31 | \$40,874,586 | 100.0% | | |

Total Incentives by Class of Incentive - Counties

Totals By Incentive Type - Counties

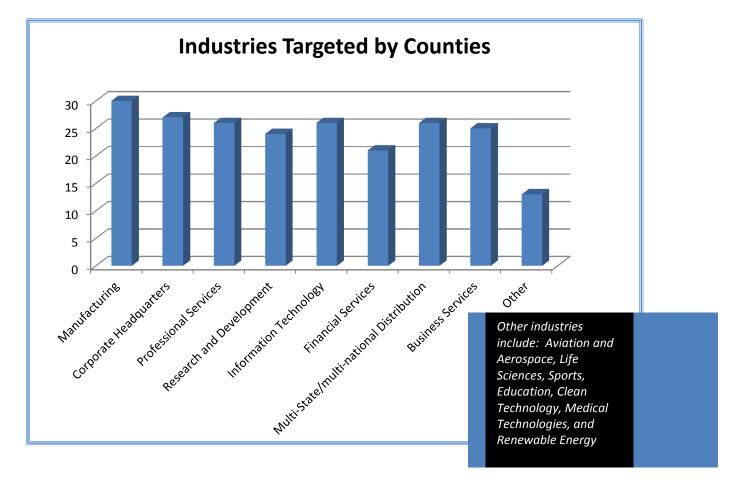
| Direct Incentives | Counties Granting Incentives | Total Amount Granted | Percent | Businesses Receiving Incentives | Average Incentive Per Business |
|----------------------------------|------------------------------------|----------------------------|---------|---------------------------------------|--------------------------------------|
| Grants | 19 | \$11,998,515 | 82.3% | 109 | \$110,078 |
| Loans | 3 | \$293,200 | 2.0% | 8 | \$36,650 |
| Equity Investments | 0 | 0 | 0.0% | 0 | 0 |
| Loan Insurance | 0 | 0 | 0.0% | 0 | 0 |
| Loan Guarantees | 0 | 0 | 0.0% | 0 | 0 |
| Training Subsidies | 1 | \$253,796 | 1.7% | 5 | \$50,759 |
| State Match (QTI, QACF, etc.) | 14 | \$1,421,423 | 9.7% | 72 | \$19,742 |
| Other* | 4 | \$612,850 | 4.2% | 8 | \$76,606 |
| Total | 26 | \$14,579,784 | 100.0% | | |

*Other types included job creation incentives and fee offsets.

| Indirect Incentives | Counties Granting Incentives | Total Amount Granted | Percent | Number of Recipients | Average Payment per Recipient |
|------------------------|------------------------------------|----------------------------|---------|-------------------------|-------------------------------------|
| Grants | 10 | \$9,675,416 | 57.4% | 67 | \$144,409 |
| Loans | 0 | 0 | 0 | 0 | |
| EDOs | 16 | \$7,184,849 | 42.6% | 23 | \$312,385 |
| Total | 21 | \$16,860,265 | 100.0% | | |

| Fee or Tax Based Incentives | Counties Granting Incentives | Total Amount Granted | Percent | Businesses Receiving Incentives | Average Incentive Per Business |
|---------------------------------|------------------------------------|----------------------------|---------|---------------------------------------|--------------------------------------|
| Property Tax Exemption | 9 | \$6,513,177 | 90.1% | 65 | \$100,202 |
| Public Service Tax Exemption | 0 | 0 | 0.0% | 0 | 0 |
| Business Tax Exemptions | 0 | 0 | 0.0% | 0 | 0 |
| Proprietary Fees | 1 | \$10,479 | 0.1% | 1 | \$10,479 |
| Regulatory Fees | 3 | \$51,859 | 0.7% | 6 | \$8,643.17 |
| Special Assessments | 1 | \$650,000 | 9.0% | 1 | \$650,000 |
| Total | 12 | \$7,225,515 | 100.0% | | |

| Below Market Leases or Deeds | Counties Granting Incentives | Total Amount Granted | Percent | Businesses Receiving Incentives | Average Incentive Per Business |
|---------------------------------|------------------------------------|----------------------------|---------|---------------------------------------|--------------------------------------|
| Leases | 4 | \$2,209,022 | 100.0% | 4 | \$552,256 |
| Deeds | 0 | 0 | 0 | 0 | 0 |
| Total | 4 | \$2,209,022 | 100.0% | | |



[Note: Totals are unduplicated¹⁰.]

| Municipality Miami Tampa | Municipal Population | Value of | | Value of Fee | Value of | |
|---------------------------------------|-------------------------|-------------|----------------------|------------------|------------------------------|------------------------------|
| Miami | Population | Direct | Value of Indirect | and Tax Based | Below Market Leases or | Total |
| | 429 107 | Incentives | Incentives | Incentives | Deeds | Incentives \$0 or < \$25K |
| Tampa | 428,107 352,741 | | _ | | | \$0 or < \$25K NR |
| Orlando | 255,636 | \$251,594 | \$1,134,939 | \$70,836 | | \$1,457,369 |
| St. Petersburg | 252,372 | ¢201,071 | \$175,025 | \$100,000 | | \$275,025 |
| Hialeah | 230,544 | | | | | NR |
| Tallahassee | 185,784 | | \$115,000 | | | \$115,000 |
| Fort Lauderdale | 171,544 | \$46,016 | \$300,000 | \$78,179 | | \$424,195 |
| Port St. Lucie | 169,888 | \$1,905,761 | | | \$4,107,550 | \$6,013,311 |
| Cape Coral | 163,599 | | | | | \$0 or < \$25K |
| Pembroke Pines | 157,905 | | | | | NR |
| Hollywood | 144,310 | | | | | NR |
| Miramar Cainaguille | 128,432 | \$30,000 | ¢1.000 | ¢126.000 | | \$0 or < \$25K |
| Gainesville Coral Springs | 125,661 123,618 | \$28,000 | \$1,800 | \$136,000 | | \$165,800 NR |
| Clearwater | 109,340 | | | | | \$0 or < \$25K |
| Miami Gardens | 108,160 | | \$50,000 | | | \$50,000 |
| Palm Bay | 105,815 | | | | | \$0 or < \$25K |
| Pompano Beach | 104,662 | | | | | \$0 or < \$25K |
| West Palm Beach | 104,630 | | | | | NR |
| Lakeland | 100,728 | \$112,650 | | \$1,579,921 | | \$1,692,571 |
| Davie | 95,505 | \$74,000 | | | | \$74,000 |
| Miami Beach | 91,540 | | | | | NR |
| Sunrise | 88,033 | | | | | NR |
| Plantation | 86,782 | | | | | NR |
| Boca Raton | 86,647 | \$127,875 | | | | \$127,875 |
| Deltona | 86,360 | | | | | \$0 or < \$25K |
| Largo | 79,431 | #00 C00 | #24.000 | #4.0F.(4.0 | | \$0 or < \$25K |
| Melbourne Palm Coast | 78,088 | \$32,623 | \$21,000 | \$105,610 | | \$159,233 \$0 or < \$25K |
| Deerfield Beach | 78,046 76,152 | | | | | \$0 of < \$25K NR |
| Boynton Beach | 71,608 | | | | | NR |
| Fort Myers | 69,437 | | | | | NR |
| Lauderhill | 68,558 | | | | | NR |
| Homestead | 66,586 | | | | | NR |
| Weston | 65,672 | | | | | \$0 or < \$25K |
| Kissimmee | 64,365 | | | | \$200,000 | \$200,000 |
| Delray Beach | 62,700 | | | | | NR |
| Daytona Beach | 62,622 | | | \$136,037 | | \$136,037 |
| North Miami | 61,912 | | | | | NR |
| Tamarac | 61,270 | | | | | NR |
| North Port | 60,295 | | | | | \$0 or < \$25K |
| Wellington | 59,136 | | | | | NR |
| Port Orange | 57,467 57,494 | \$89,663 | \$145,000 | \$69,695 | | NR \$304,358 |
| Ocala | | \$09,003 | \$145,000 | \$09,095 | | |
| Jupiter | 57,263 | ¢152.044 | | ¢100 (74 | | NR |
| Sanford | 55,509 | \$152,861 | | \$128,674 | | \$281,535 |
| Margate | 55,417 | | | | | NR |
| Coconut Creek | 55,319 | \$29,456 | | \$802,665 | | \$832,121 |
| Doral | 52,889 | | | | | NR |
| Pensacola | 52,758 | | | | | \$0 or < \$25K |
| Sarasota | 52,584 | | \$43,000 | \$74,822 | | \$117,822 |
| Bradenton | 51,148 | | | | | NR |
| Pinellas Park | 50,352 | | | \$216,200 | \$2,340 | \$218,540 |
| Palm Beach Gardens | 50,067 | | | +===0,=00 | 12,510 | 0210,510 NR |
| NR - No Response | 50,007 | | | | | NK |

¹⁰ Unlike past reports, the total number of businesses by municipality has not been included in the following tables. Businesses may receive more than one incentive by the municipality; therefore the number of businesses aggregated by municipality may contain duplicates. Municipalities were asked to report by category; it is assumed that the number of businesses aggregated by category is unduplicated.

| | Municipalitie | s Under 50,000 | 0 Population T | hat Responded | 1 | |
|-----------------------------------|----------------------|-------------------------------|----------------------|----------------------------------|--|------------------------|
| Municipality | Municipal | Value of Direct | Value of Indirect | Value of Fee and Tax Based | Value of Below Market Leases or | Total |
| Municipality Bonita Springs | Population 45,819 | Incentives \$43,200 | Incentives | Incentives \$26,575 | Deeds | Incentives \$69,775 |
| Lake Worth | 36,423 | \$43,200 | | \$20,373 | | \$0 or < \$25K |
| | 35,773 | | | | | \$0 or < \$25K |
| Panama City Casselberry | | | | | | |
| 5 | 27,527 | | ¢14.000 | | ¢220.727 | \$0 or < \$25K |
| Fort Walton Beach | 20,719 | | \$14,000 | | \$229,727 | \$243,727 |
| West Melbourne | 19,834 | | | | | \$0 or < \$25K |
| Lynn Haven | 19,068 | | | | | \$0 or < \$25K |
| Seminole | 17,754 | | | | | \$0 or < \$25K |
| Maitland | 16,411 | \$99,244 | | | | \$99,244 |
| Lake Mary | 15,037 | \$180,666 | \$1,500 | | | \$182,166 |
| Oldsmar | 13,859 | | | | | \$0 or < \$25K |
| Longwood | 13,781 | | | | | \$0 or < \$25K |
| Lake City | 12,004 | \$96,200 | | | | \$96,200 |
| Holly Hill | 11,661 | | \$117,184 | | | \$117,184 |
| Cocoa Beach | 11,131 | | | | | \$0 or < \$25K |
| Miami Shores | 10,781 | | | | | \$0 or < \$25K |
| Lake Park | 8,477 | | | | | \$0 or < \$25K |
| Brooksville | 7,687 | | | | | \$0 or < \$25K |
| Longboat Key | 6,825 | | | | | \$0 or < \$25K |
| West Miami | 6,012 | | | | | \$0 or < \$25K |
| Okeechobee | 5,583 | | | | | \$0 or < \$25K |
| Mascotte | 5,329 | | | | | \$0 or < \$25K |
| Newberry | 5,264 | | | | | \$0 or < \$25K |
| La Belle | | | | | | |
| | 4,708 | | | | | \$0 or < \$25K |
| Parker | 4,355 | | | | | \$0 or < \$25K |
| Lake Clarke Shores | 3,360 | | | | | \$0 or < \$25K |
| Davenport | 3,248 | 405 F00 | | | | \$0 or < \$25K |
| Chattahoochee | 3,138 | \$37,500 | | | | \$37,500 |
| Williston | 2,815 | | | | | \$0 or < \$25K |
| Indialantic | 2,765 | | | | | \$0 or < \$25K |
| Monticello | 2,481 | | | | | \$0 or < \$25K |
| Wewahitchka | 2,156 | | | | | \$0 or < \$25K |
| Haverhill | 1,969 | | | | | \$0 or < \$25K |
| Hillsboro Beach | 1,865 | | | | | \$0 or < \$25K |
| Crescent City | 1,520 | \$2,000 | | | | \$2,000 |
| Gretna | 1,452 | | | | | \$0 or < \$25K |
| Baldwin | 1,411 | | | | | \$0 or < \$25K |
| Howey-in-the-Hills | 1,089 | | | | | \$0 or < \$25K |
| Key Coloney Beach | 808 | | | | | \$0 or < \$25K |
| Yankeetown | 493 | | | | | \$0 or < \$25K |
| | 396 | | | | | \$0 or < \$25K |
| | | | | | | \$0 or < \$25K |
| Jupiter Inlet Colony St. Marks | | | | | | |

| Incentive Type | Municipalities Granting Incentives | Total Amount Granted | Percent | Businesses Receiving Incentives | Average Incentive Per Business |
|-------------------------------|--|----------------------------|---------|---------------------------------------|---|
| Direct | 17 | \$3,309,309 | 24.5% | 73 | \$45,333 |
| Indirect | 12 | \$2,118,448 | 15.7% | 31 | \$68,337 |
| Fee or Tax Based | 13 | \$3,525,214 | 26.1% | 3,677 | \$959 |
| Below Market Lease or Deed | 4 | \$4,539,617 | 33.6% | 19 | \$238,927 |
| Total | 26 | \$13,492,588 | 100.0% | | |

Total Incentives by Class of Incentives - Municipality

Totals by Incentive Type - Municipality

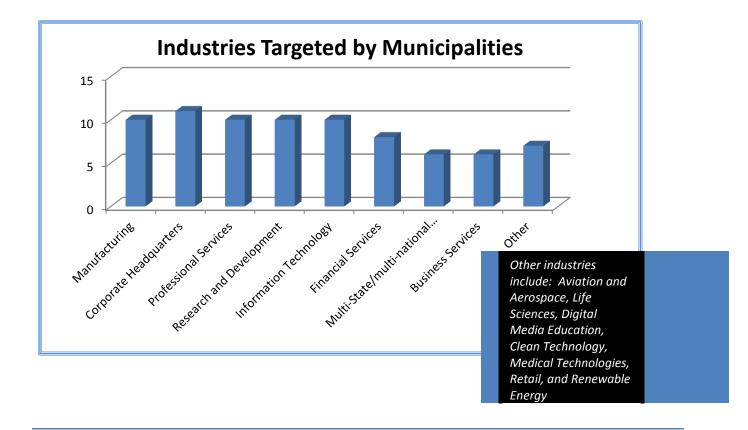
| Direct Direct Incentives | Municipalities Granting Incentives | Total Amount Granted | Percent | Businesses Receiving Incentives | Average Incentive Per Business |
|-------------------------------------|--|----------------------------|---------|---------------------------------------|---|
| Grants | 13 | \$2,680,841 | 81.0% | 42 | \$63,830 |
| Loans | 1 | \$120,224 | 3.6% | 9 | \$13,358 |
| Equity Investments | 0 | 0 | 0.0% | 0 | 0 |
| Loan Insurance | 0 | 0 | 0.0% | 0 | 0 |
| Loan Guarantees | 0 | 0 | 0.0% | 0 | 0 |
| Training Subsidies | 0 | 0 | 0.0% | 0 | 0 |
| State Match (QTI, QACF, etc.) | 8 | \$413,744 | 12.5% | 19 | \$21,776 |
| Other* | 3 | \$94,500 | 2.9% | 3 | \$31,500 |
| Total | 17 | \$3,309,309 | 100.0% | | |

*Other included refunds and waivers.

| Indirect Incentives | Municipalities Granting Incentives | Total Amount Granted | Percent | Number of Recipients | Average Payment per Recipient |
|------------------------|--|----------------------------|---------|-------------------------|--|
| Grants | 7 | \$1,479,716 | 69.8% | 25 | \$59,189 |
| Loans | 0 | 0 | 0 | 0 | 0 |
| EDOs | 7 | \$638,732 | 30.2% | 6 | \$106,455 |
| Total | 12 | \$2,118,448 | 100.0% | | |

| Fee or Tax Based Incentives | Municipalities Granting Incentives | Total Amount Granted | Amount Percent | | Average Incentive Per Business | |
|-----------------------------------|--|----------------------------|----------------|-------|---|--|
| Property Tax | 5 | \$1,215,148 | 34.5% | 11 | \$110,468 | |
| Public Service Tax Exemption | 3 | \$198,369 | 5.6% | 6 | \$33,062 | |
| Business Tax | 3 | \$173,179 | 4.9% | 3,536 | \$49 | |
| Proprietary Fees | 2 | \$216,200 | 6.1% | 15 | \$14,413 | |
| Regulatory Fees | gulatory Fees 4 \$1,64 | | 46.7% 104 | | \$15,841 | |
| Special Assessments | 2 | \$74,822 | 2.1% | 5 | \$14,964 | |
| Total | 13 | \$3,525,214 | 100.0% | | | |

| Below Market Leases or Deeds | Municipalities Granting Incentives | Total Amount Granted | Percent | Businesses Receiving Incentives | Average Incentive Per Business | |
|---------------------------------|--|----------------------------|---------|---------------------------------------|--------------------------------------|--|
| Leases | 3 | \$4,339,617 | | 10 | \$433,961 | |
| Deeds | 1 | \$200,000 | | 1 | \$200,000 | |
| Total | 4 | \$4,539,617 | | | | |



History of Survey Results

| | Total Incentives | | | | | |
|------------------------|------------------------------------|--------------------------|----------------------------|--|--|--|
| County | LFY 2010-11 | LFY 2011-12 | LFY 2012-13 | LFY 2013-14 | | |
| Alachua | | | \$481,635 | \$308,000 | | |
| Bay | \$1,198,696 | | \$951,953 | \$254,196 | | |
| Brevard | \$1,578,330 | \$2,719,728 | \$1,716,236 | \$1,734,533 | | |
| Broward | \$1,136,638 | | \$874,650 | \$968,142 | | |
| Charlotte | \$85,902 | \$60,058 | \$401,751 | | | |
| Citrus | | \$42,000 | | | | |
| Clay | \$162,529 | \$130,711 | \$131,288 | \$202,021 | | |
| Collier | | | \$143,168 | | | |
| Columbia | | | \$207,828 | | | |
| Duval | \$4,330,653 | | \$3,741,536 | \$5,005,378 | | |
| Escambia | \$4,915,794 | \$5,247,353 | \$3,187,859 | \$4,573,513 | | |
| Gulf | \$440,000 | | | | | |
| Hardee | \$202,954 | \$4,813,393 | \$4,446,582 | \$1,211,361 | | |
| Hernando | | | \$140,600 | \$60,600 | | |
| Hendry | | \$125,000 | \$78,852 | \$97,600 | | |
| Hillsborough | \$4,259,247 | \$2,310,543 | \$3,048,872 | \$1,630,950 | | |
| Indian River | \$857,601 | \$945,434 | \$1,353,426 | \$1,480,308 | | |
| Lake | \$1,732,088 | + | \$150,000 | \$120,000 | | |
| Lee | \$6,788,000 | \$341,000 | \$4,716,000 | \$672,149 | | |
| Leon | \$802,963 | \$97,177 | \$355,031 | \$178,350 | | |
| Liberty | <i>+00_</i> , <i>,</i> , <i>00</i> | <i>+,,,_,</i> | \$700,890 | 417 0,000 | | |
| Manatee | \$633,320 | \$1,549,299 | \$981,230 | \$1,014,260 | | |
| Marion | \$000,0 <u>1</u> 0 | \$1,017 <u>1</u> 77 | \$2,419,444 | \$459,159 | | |
| Martin | | | \$480,000 | <i><i><i>q</i> 10 <i>J</i> 10 <i>J</i></i></i> | | |
| Miami-Dade | \$2,965,269 | \$1,351,350 | \$2,533,183 | \$1,556,503 | | |
| Nassau | <i>42,700,207</i> | \$2,700,000 | ¢2,000,100 | <i>41,000,000</i> | | |
| Okaloosa | \$139,968 | \$115,835 | | \$722,201 | | |
| Orange | \$2,279,563 | \$2,943,276 | \$1,640,488 | \$3,110,870 | | |
| Osceola | \$191,000 | \$965,149 | \$463,417 | \$1,719,468 | | |
| Palm Beach | \$1,723,280 | \$2,307,754 | \$2,443,107 | \$2,608,845 | | |
| Pasco | φ1,7 23,200 | Ψ <u>2</u> ,307,734 | \$238,198 | \$342,963 | | |
| Pinellas | \$47,952 | \$312,825 | \$471,826 | \$564,695 | | |
| Polk | Ψ17,752 | \$162,793 | \$166,250 | \$173,140 | | |
| Putnam | | φ102,7 <i>7</i> 5 | \$100,230 | φ1/3,1 1 0 | | |
| | ¢E0E 270 | ¢106 276 | ¢100.006 | ¢152 227 | | |
| St. Johns St. Lucie | \$585,370 \$2554,225 | \$196,376 \$5.343,860 | \$190,996 \$2,112,270 | \$153,327 \$4,827,502 | | |
| Santa Rosa | \$3,554,335 | \$5,343,860 | \$2,112,379 \$1,113,258 | \$4,837,502 \$2,000 | | |
| | \$5,405,997 | ¢2 Q76 012 | \$2,563,229 | \$2,000 | | |
| Sarasota Seminole | \$3,403,997 | \$2,876,042 \$429,600 | \$3,620,600 | \$3,551,782 \$1,140,970 | | |
| | \$64,000 | | \$190,100 | \$1,140,970 \$419,800 | | |
| Volusia Walton | \$64,900 \$165,000 | \$110,000 \$127,128 | φ190,100 | Φ419,000 | | |
| | | \$137,128 | | # 40 05 t 50 f | | |
| Total | \$46,247,349 | \$38,333,684 | \$48,455,862 | \$40,874,586 | | |

| | Total Incentives | | | | |
|-----------------------|--|-------------------------------|------------------|---|--|
| | LFY 2010- | LFY 2011- | LFY 2012- | LFY 2013- | |
| Municipality | 11 | 12 | 13 | 14 | |
| Boca Raton | \$111,250 | | \$164,600 | \$127,875 | |
| Bonita Springs | \$92,219 | \$110,973 | \$237,270 | \$69,775 | |
| Boynton Beach | <i><i><i>q y</i> <i>aja i y</i></i></i> | <i><i><i>q</i>110,770</i></i> | \$313,500 | <i><i><i>ϕ</i></i>(<i>𝔅</i>),<i>Γ</i>(<i>𝔅</i>)</i> | |
| Bradenton | | | \$450,000 | | |
| Casselberry | | \$50,000 | <i>+ 100,000</i> | | |
| Chattahoochee | | , | | \$37,500 | |
| Coconut Creek | \$122,229 | \$118,543 | \$162,478 | \$832,121 | |
| Coral Springs | . , . | \$258,680 | \$400,000 | , | |
| Crescent City | | , | , | \$2,000 | |
| Davie | \$0 | \$152,855 | \$257,304 | \$74,000 | |
| Daytona Beach | \$334,497 | \$177,255 | \$371,229 | \$136,037 | |
| DeBary | . , | \$52,000 | . , | . , | |
| DeLand | \$25,000 | | | | |
| Delray Bearch | | | \$70,000 | | |
| Dunedin | | | \$163,235 | | |
| Eustis | | \$9,939 | | | |
| Fort Lauderdale | \$938,529 | . , | \$542,724 | \$424,195 | |
| Fort Walton Bch. | \$275,894 | \$275,669 | \$277,666 | \$243,727 | |
| Gainesville | | | \$28,900 | \$165,800 | |
| Holly Hill | | | \$76,383 | \$117,184 | |
| Jupiter | | \$896,090 | \$597,590 | | |
| Kissimmee | | | \$200,000 | \$200,000 | |
| Lake City | | | . , | \$96,200 | |
| Lake Mary | | | | \$182,166 | |
| Lake Park | \$98,342 | \$43,458 | | | |
| Lakeland | \$576,880 | | \$612,079 | \$1,692,571 | |
| Lauderdale-by-the-Sea | | | \$39,838 | | |
| Lynn Haven | \$99,509 | \$11,036 | | | |
| Maitland | \$115,000 | \$18,675 | | \$99,244 | |
| Melbourne | \$129,327 | \$434,542 | \$475,084 | \$159,233 | |
| Miami Gardens | | | | \$50,000 | |
| New Smyrna Beach | \$133,164 | | \$681,937 | | |
| North Port | \$119,000 | \$22,000 | | | |
| Ocala | \$496,284 | \$244,050 | \$436,846 | \$304,358 | |
| Orlando | \$1,091,174 | \$1,236,992 | \$1,850,629 | \$1,457,369 | |
| Oviedo | | | \$904,000 | | |
| Ormond Beach | \$65,000 | \$205,617 | \$206,208 | | |
| Palm Bay | \$140,963 | \$91,258 | \$40,988 | | |
| Palm Beach Gardens | \$50,000 | | | | |
| Panama City | \$0 | | \$176,139 | | |
| Pinellas Park | \$118,559 | | \$107,800 | \$218,540 | |
| Plant City | \$0 | | \$68,347 | | |
| Port St. Joe | | \$75,610 | | | |
| Port St. Lucie | \$12,477,089 | | \$9,515,381 | \$6,013,311 | |
| St. Petersburg | \$349,252 | \$1,512,331 | \$445,210 | \$275,025 | |
| Sanford | \$408,232 | \$358,530 | | \$281,535 | |
| Sarasota | \$4,972,658 | \$5,095,761 | \$4,643,682 | \$117,822 | |
| Tallahassee | \$1,172,463 | | \$223,405 | \$115,000 | |
| Tampa | \$754,550 | | \$235,735 | | |
| Titusville | \$460,869 | | \$124,538 | | |
| | 400 00F | | | | |
| Venice Total | \$29,085 \$25,757,018 | \$11,451,864 | \$25,100,725 | \$13,492,588 | |

Three Year Comparison by Category

| Incentive Type | Counties Granting Incentives | | | Total Amount Granted | | | Businesses Receiving Incentives | | |
|-------------------------------------|---------------------------------|--------------------|--------------------|----------------------|-----------------|-----------------|------------------------------------|--------------------|--------------------|
| | LFY 2011- 12 | LFY 2012- 13 | LFY 2013- 14 | LFY 2011- 12 | LFY 2012- 13 | LFY 2013- 14 | LFY 2011- 12 | LFY 2012- 13 | LFY 2013- 14 |
| Direct | 19 | 28 | 26 | \$14,644,181 | \$27,347,087 | \$14,579,784 | 134 | 171 | 201 |
| Indirect | 14 | 20 | 21 | \$9,808,104 | \$10,903,658 | \$16,860,265 | 64 | 62 | 89 |
| Fee or Tax Based | 14 | 19 | 13 | \$11,674,310 | \$7,586,117 | \$7,225,515 | 84 | 120 | 72 |
| Below Market Lease or Deed | 3 | 4 | 4 | \$2,207,089 | \$2,619,000 | \$2,209,022 | 3 | 4 | 10 |
| Total | 26 | 38 | 32 | \$38,333,684 | \$48,455,862 | \$40,874,586 | | | |

Counties

Municipalities

| Incentive | Municipality Granting Incentives | | | Tota | Businesses Receiving Incentives | | | | |
|-------------------------------------|--|----|-----------------|--------------------|------------------------------------|--------------------|----|-----|-------|
| Туре | pe LFY LFY LFY LFY LFY 2011- LFY 2012- LFY 2012- | | LFY 2013- 14 | LFY 2011- 12 | LFY 2012- 13 | LFY 2013- 14 | | | |
| Direct | 12 | 24 | 17 | \$3,721,784 | \$4,126,543 | \$3,309,309 | 87 | 99 | 73 |
| Indirect | 11 | 17 | 12 | \$1,770,708 | \$8,957,301 | \$2,118,448 | 28 | 38 | 31 |
| Fee or Tax Based | 16 | 20 | 13 | \$953,416 | \$2,818,801 | \$3,525,214 | 33 | 136 | 3,677 |
| Below Market Lease or Deed | 4 | 7 | 5 | \$6,639,054 | \$9,198,080 | \$4,539,617 | 57 | 50 | 19 |
| Total | 25 | 36 | 26 | \$13,084,962 | \$25,100,725 | \$13,492,588 | | | |