

Risk Management Trust Fund

July 23, 2025

Executive Summary

The Florida State Risk Management Trust Fund (SRMTF) provides coverage that protects state property and workforce members that are exposed to the risk of financial losses through damage, injuries, and alleged negligent or improper acts. The Florida Self-Insurance Estimating Conference forecasts the annual funding that is needed to cover such losses on a fiscal year basis.

The trust fund income is calculated based on information provided by the Division of Risk Management, Department of Financial Services. For FY 2024-25, total income came in only \$0.5 million less or 0.2 percent lower than the March 2025 estimate. For FY 2025-26, trust fund income is expected to increase to \$235.7 million, \$3.1 million above the prior estimate for the year. About 64.4 percent of the increase is attributable to one-time recoveries from excess insurance. All subsequent years essentially match the prior forecast.

Non-operating expenditures totaled \$160.7 million in FY 2024-25. This level is \$26.2 million or 14.0 percent below the March 2025 estimate for non-operating expenditures. By itself, WC Medical was \$3.0 million below. The Department attributed this to a 55 percent drop in medical settlements of over \$100,000. For this portion of the forecast, the Conference adopted a five-year average with a 2.0 percent increase each year. For WC Indemnity, the Conference maintained the prior estimate.

The remaining non-operating expenditures came in \$22.1 million below the March 2025 forecast. Most significantly, Property Losses came in \$20.6 million below the prior estimate. This is largely due to a delay in payments related to hurricanes Debby, Helene, and Milton, and the May 2024 tornadoes. All other adjustments to non-operating expenditures were relatively minor.

Operating expenditures came in an overall \$20.3 million lower than projected for FY 2024-25. The primary drivers were lower than expected costs for contracted legal services (private attorneys) and lower than expected contracted medical services. Combined, the savings in non-operating and operating costs in FY 2024-25 led to a \$46.1 million increase in the ending cash balance for the year, which then carried forward to the FY 2025-26 beginning cash balance.

The ending cash balance for FY 2025-26 is now projected to be \$102.9 million or \$37.4 million higher than the previous estimate. The trust fund balance is expected to remain positive throughout the forecast.

	Prior Ending Cash Balance	New Ending Cash Balance	Difference (new – prior)
2025-26	\$65.5	\$102.9	\$37.4
2026-27	\$56.4	\$95.4	\$39.0
2027-28	\$47.8	\$86.6	\$38.7
2028-29	\$38.7	\$75.9	\$37.1
2029-30	\$27.8	\$63.6	\$35.7
2030-31	n/a	\$49.6	n/a

RISK MANAGEMENT TRUST FUND
Self-Insurance Estimating Conference July, 2025

						2024-2025			2025-2026		2026-2027		2027-2028		2028-2029		2029-2030		2030-2031	
	19-20 Actual	20-21 Actual	21-22 Actual	22-23 Actual	23-24 Actual	24-25 Actual	24-25 Est	Diff	Curr Est	New Est	Curr Est	New Est	Curr Est	New Est	Curr Est	New Est	Curr Est	New Est	Curr Est	New Est
1 (In millions)																				
2 Beginning Cash Balance	52.7	67.0	64.8	54.9	103.1	111.7	111.7	0.0	73.8	119.9	65.5	102.9	56.4	95.4	47.8	86.6	38.7	75.9	27.8	63.6
3 Income																				
4 Premiums																				
5 Casualty	175.6	183.7	183.7	183.7	208.8	208.8	208.8	0.0	208.8	208.8	208.8	208.8	208.8	208.8	208.8	208.8	208.8	208.8	208.8	208.8
6 Property	12.2	12.2	12.2	12.2	12.2	12.2	12.2	0.0	12.2	12.2	12.2	12.2	12.2	12.2	12.2	12.2	12.2	12.2	12.2	12.2
7 Law Vehicles	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8 Subrogations/TTD refunds/Others	6.6	14.7	9.0	7.3	6.0	12.4	12.2	0.2	8.2	7.3	8.2	7.3	8.2	7.3	8.2	7.3	8.2	7.3	8.2	7.3
9 Transfer from BSF	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
10 Investment Income	4.2	2.4	1.0	1.7	4.8	7.5	7.0	0.5	3.4	5.4	3.6	3.6	3.8	3.8	3.8	3.8	3.8	3.8	3.8	3.8
11 Other Non Operating Receipts/Settlement	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
12 Trust fund Loan	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
13 General Revenue Transfer Per GAA	24.6	0.0	0.0	70.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
14 Recoveries from Excess Insurance	0.0	0.0	0.0	0.0	0.0	4.1	5.2	-1.1	0.0	2.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
15 Total Income	223.2	213.0	205.8	274.8	231.8	245.0	245.4	-0.5	232.6	235.7	232.8	231.9	233.0	232.1	233.0	232.1	233.0	232.1	0.0	232.1
16 Expenditures																				
17 Non-operating Expenditures																				
18 Casualty Losses																				
19 WC Indemnity	38.4	45.8	39.8	37.3	39.7	39.6	40.6	-1.0	39.1	39.1	39.3	39.3	39.3	39.3	39.6	39.6	39.6	39.6	39.6	39.6
20 WC Medical	68.1	74.6	80.6	78.2	70.0	73.3	76.3	-3.0	78.3	75.4	79.0	76.9	78.7	78.4	78.8	80.0	80.6	81.6	83.2	83.2
21 Total WC Payments (1)	106.5	120.5	120.3	115.5	109.7	112.8	116.9	-4.1	117.4	114.5	118.3	116.2	118.0	117.7	118.4	119.6	120.2	121.2	0.0	122.8
22 General Liability	5.5	4.2	7.6	6.7	6.5	7.7	7.0	0.7	6.6	7.0	6.6	7.0	6.6	7.0	6.6	7.0	6.6	7.0	6.6	7.0
23 Automotive Liability	5.4	5.9	6.7	7.1	5.2	4.9	6.3	-1.4	6.3	6.1	6.3	6.1	6.3	6.1	6.3	6.1	6.3	6.1	6.3	6.1
24 Federal Civil Rights	7.1	11.7	11.2	10.7	9.0	10.4	10.6	-0.2	10.6	10.6	10.6	10.6	10.6	10.6	10.6	10.6	10.6	10.6	10.6	10.6
25 Total Casualty Losses	124.5	142.2	145.9	140.1	130.4	135.9	140.9	-5.0	141.0	138.1	141.9	139.8	141.6	141.4	142.0	143.2	143.8	144.8	0.0	146.5
26 Firefighter Cancer Benefits						0.1	0.1	0.0	0.1	0.1	0.2	0.2	0.2	0.2	0.3	0.2	0.3	0.2	0.3	0.2
27 Property Losses (2)	19.9	9.1	5.0	18.1	19.5	21.3	41.9	-20.6	2.5	16.8	2.5	3.2	2.5	3.2	2.5	3.2	2.5	3.2	2.5	3.2
28 Total Payment of Losses	144.4	151.3	150.8	158.2	149.8	157.2	182.8	-25.6	143.6	155.0	144.6	143.3	144.3	144.8	144.8	146.7	146.6	148.3	0.0	149.9
29 Transfer to BSF	0.0	0.0		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
30 Transfer to ATF- DFS Admin Spt	1.7	1.2	1.7	1.6	2.8	3.4	3.8	-0.4	3.8	3.8	3.8	3.8	3.8	3.8	3.8	3.8	3.8	3.8	3.8	3.8
31 Refunds	0.0	0.0	0.0	0.1	0.0	0.0	0.2	-0.1	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2
32 Trust Fund Loan	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
33 Total Non-operating Expenditures	146.1	152.5	152.6	160.0	152.7	160.7	186.9	-26.2	147.6	159.0	148.6	147.3	148.3	148.8	148.8	150.7	150.6	152.3	0.0	153.9
34 Operating Expenditures:																				
35 Salaries & Benefits	6.8	7.0	6.4	7.0	7.9	8.1	9.7	-1.6	9.7	10.0	9.7	10.0	9.7	10.0	9.7	10.0	9.7	10.0	9.7	10.0
36 Other Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
37 Expenses	2.2	2.0	2.1	2.0	1.9	1.8	4.1	-2.3	4.1	3.9	4.1	3.9	4.1	3.9	4.1	3.9	4.1	3.9	4.1	3.9
38 Operating Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
39 Contracted Services	3.9	4.0	3.7	3.7	3.8	4.2	5.3	-1.1	5.3	5.7	5.3	5.7	5.3	5.7	5.3	5.7	5.3	5.7	5.3	5.7
40 FLAIR System Replacement			0.0	0.0	0.0	0.0	0.1	0.0	0.0	0.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
41 Contracted Legal - Attorney General	4.6	4.3	3.7	3.6	4.3	4.8	6.1	-1.3	6.1	6.1	6.1	6.1	6.1	6.1	6.1	6.1	6.1	6.1	6.1	6.1
42 Contracted Legal - Private Attorneys	17.4	18.3	18.0	19.6	22.6	25.3	31.5	-6.2	31.5	30.8	31.5	30.8	31.5	30.8	31.5	30.8	31.5	30.8	31.5	30.8
43 Contracted Medical Services	16.1	15.5	17.7	17.3	13.5	15.4	21.6	-6.2	21.6	20.6	21.6	20.6	21.6	20.6	21.6	20.6	21.6	20.6	21.6	20.6
44 Excess Insurance & Claim Service																				
45 Excess Property Insurance	10.9	10.8	10.9	10.8	13.9	13.8	14.1	-0.2	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1
46 DWC Assessments	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
47 Broker Fees/RMIS Spt Fees	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
48 Total Excess Insurance	10.9	10.8	10.9	10.8	13.9	13.8	14.1	-0.2	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1
49 Risk Management Information Claims Sys	0.6	0.6	0.6	0.6	0.8	0.8	0.8	-0.1	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8
50 Operation/Motor Vehicles	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
51 Risk Management Insurance	0.1	0.1	0.0	0.0	0.1	0.1	0.1	0.0	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
52 Public Assistance - State Ops	0.2	0.0	0.0	1.9	1.7	1.8	3.1	-1.3	0.0	1.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
53 Lease or Lease Purchase of Equip	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
54 HR Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
55 Total Operating Expenditures	62.8	62.7	63.2	66.7	70.5	76.1	96.5	-20.3	93.3	93.8	93.3	92.1	93.3	92.1	93.3	92.1	93.3	92.1	0.0	92.1
56 Total Expenditures	208.9	215.2	215.8	226.6	223.1	236.8	283.3	-46.5	240.9	252.8	241.9	239.4	241.6	240.9	242.1	242.8	243.9	244.4	0.0	246.0
57 Net Income	14.2	(2.2)	(9.9)	48.2	8.6	8.2	(37.9)	46.1	(8.3)	(17.0)	(9.1)	(7.5)	(8.6)	(8.8)	(9.1)	(10.7)	(10.9)	(12.3)	0.0	(13.9)
58 Ending Cash Balance	67.0	64.8	54.9	103.1	111.7	119.9	73.8	46.1	65.5	102.9	56.4	95.4	47.8	86.6	38.7	75.9	27.8	63.6	27.8	49.6

Notes:

(1) Per Chief Financial Officer Directive 2020-05, which was effective between March 30, 2020, and June 26, 2021, certain state workers could file Worker's Compensation claims due to contracting COVID-19 while on the job. In FY 2020-21, WC Indemnity paid out \$8.6M in COVID-19 claims and WC Medical paid out \$8.1M in COVID-19 claims. In FY 2021-22, WC Indemnity paid out \$2.2M in COVID-19 claims and WC Medical paid out \$7.3M in COVID-19 claims. In FY 2022-23, WC Indemnity paid out \$1.3M in COVID-19 claims and WC Medical paid out \$1.5M in COVID-19 claims. In FY 2023-24, WC Indemnity paid out \$1.2M in COVID-19 claims and WC Medical paid out \$919K in COVID-19 claims. In FY 2024-25, WC Indemnity paid out \$1.4M in COVID-19 claims and WC Medical paid out \$790K in COVID-19 claims. Indemnity and medical benefits related to COVID-19 will continue to be paid in FY 2025-26 for workers' compensation claims determined to be compensable under the Directive for illnesses originating within the covered period.

(2) FY 2025-26 property loss estimate includes \$894K in Hurricane Debby losses, \$4.1M in Hurricane Helene losses, \$8.6M in Hurricane Milton losses, and \$737K for damages incurred by the May 2024 Tornadoes. Of the new estimate for property losses in FY 2025-26, \$14.3M is relates to prior year liability.